



Legislative Policy Committee

December 14, 2020

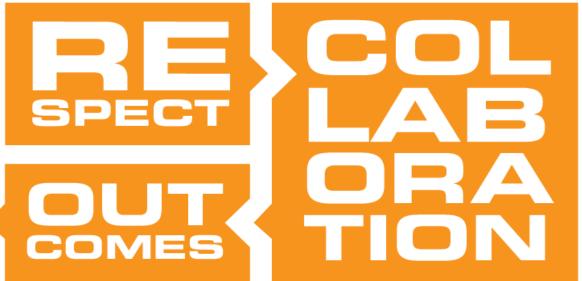


Agenda

- 1. Legislative logistics
- 2. Housing
- 3. Public safety
- 4. Fees
- 5. Other legislation
- 6. Outreach
- 7. Homework
- 8. Recognition of Governor Herbert



POLICY #CITIESWORK PRISM Does the bill respect the traditional role of local government? 2 Is the bill a one-size-fits all approach or that every city is unique? 3 Will the bill result in an unfunded? or unworkable mandate on cities?



#CITIESWORK

Policy Tiers

Tier 1	Tier 2	Tier 3	
Water conservation	Land Use Task Force: -PID	Land Use Task Force: -Annexation/incorporation	Rainy day funds
Housing: -Building fees	-Annexation/incorporation -Gravel pits	-Low impact development -Development agreements	Gun preemption
-Impact fees -ADU	-Low impact development -Development agreements	-Water provider review of plat -Building permits/vesting	State homeless coordinator/plan
-Permitting & inspection authority -HRZ, other affordable housing tools	-Water provider review of plat -Building permits/vesting	-Impact fees -Boundary line adjustment	Anonymous code complaints
Trust in public safety:	-Impact fees -Boundary line adjustment	-Land use training	Eminent domain
-Officer discipline process -Training	-Land use training	Convention and tourism assessment	Enterprise funds
-Data collection ULCT will engage on bills that impact trust & ULCT prism	Transportation/Air quality	GIA and notice of claim	Emergency authority
Municipal fees and taxes (in general)	Rainy day funds	State homeless coordinator/plan	Marijuana, tobacco (land use, licensing)
Economic development/incentives	Gun preemption	Fireworks	
	Metro Townships	JRI investment	
	CRA/RDA (Sen. Harper)	Public safety individual privacy	
	EMS	Legal notice/print news	
	Transportation utility fee (defend)	Emergency authority	
	CARES funding, 4 th stimulus *Justice Courts Utility connections		



Virtual Session and LPC



What we (think we) know:

- Legislators encouraged to meet with constituents remotely
- Public workpods in the rotunda to communicate remotely with legislators, listen to committees
- Limited audience in committee meetings; strongly encouraged to participate via webex
- Legislators urged to not attend after-hours events
- Masks mandatory
- COVID testing?
- LPC will be virtual; we are working on a voting system
- Local Officials Day cancelled though ULCT will sponsor a lunch
- League Army advocacy crucial
 - Know your legislators so that you can aid fellow cities



Help us advocate for you

- Ask your legislator their preferred form of communication this session (phone, text, email, intern liaison).
- Share the answer with ULCT. intern@ulct.org
- Next month we will have software for ULCT members to sign up for text alerts. We will use your phone number only for alerts on top priority legislation.





Housing related bills (rumored & verified)

Rumored:

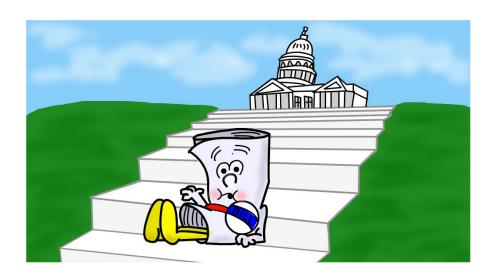
- HB 374 (original): remove plan review and inspection authority from municipalities
- Development related fees, including building permit fees
- Inclusionary zoning
- Public asset management req't
- State economic development and redevelopment incentives
- TOD planning, transit investment

Verified:

ADUs

What will make the CHA bill?

- No bill draft yet... but there will be a bill.
- Factors:
 - Consensus items/low-hanging fruit
 - Efficacy
 - New administration, focus on planning
 - ULCT submitted input to transition team
 - New state General Fund dollars (Amendment G)
 - Infrastructure bond possible
 - \$1-2 billion for transportation
 - For first time, could include transit, active transportation

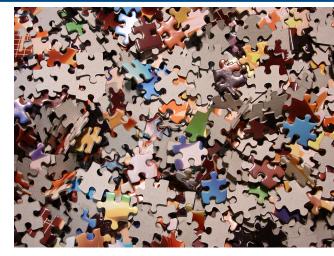


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Commission on Housing Affordability

- Land use subgroup
 - Permit fees
 - Inclusionary zoning
- Housing Reinvestment Zones (HRZ)
- Enhanced data
 - Public asset inventory (surplus property)
 - Housing inventory (assessors)
 - State plan repository

- Rural predevelopment grants (\$500k appropriation)
- Landlord-tenant mediation
- Targeted rental assistance (CARES Act and ongoing)
- GOED connection
 - SB 34 incentive?
 - EDTIF consideration?



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#CITIESWORK

Plan review, inspection, ordinances



Rep. Ray, State of the HBA Update, Nov. 25

NWHBA continues to lead the fight on the Hill with 6 of our members being members of the state legislature, including the Speaker of the House, Senate President and House Majority Whip. We are working on legislation this year to completely modernize plan checks, building permit approvals and inspections. Most cities are good to work with, but we do have many that do not follow state law on turn around times for plan check approvals and building permits. We have decided to allow a plan check that is stamped and certified by an engineer to bypass the city review. We will allow the builder to hire a third-party inspector to complete the inspections instead of waiting several days for a city to schedule one. We are also restricting what type of building ordinances that can be implemented by a city or county. It will be limited to health and safety; aesthetics will not be allowed. Gone will be the days of requiring rock and brick, pitch of a roof, what color the door is and other things that should be up to the buyer.

I am tired of government redlining neighborhoods to keep lower income families out. I have been working with a roundtable in Washington DC, created by President Trump and chaired by HUD Secretary Ben Carson to make housing more affordable. We believe that by limiting the role of government and especially elected officials who try to discriminate against families based on social and economic factors, we can decrease the cost of housing and again make the American Dream attainable to all citizens.

ULCT Advocacy and Resources



Utahns trust city over state government in planning

for growth, group says

By Ashley Imla 1 @ashley_imlay | Dec 7, 2020, 5:43pm MST



12/4/2020

HB 374 Building Regulation Amendments: Municipal Plan Review and **Building Inspection Times**

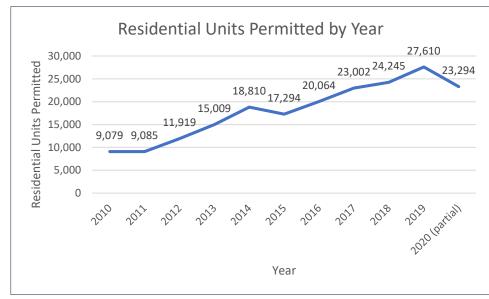
In House Bill 374 (2020 GS 4th Sub. Rep. Ray) the Legislature asked municipalities to examine whether cities and towns met land use process deadlines—plan review and building inspections— in the face of unprecedented population growth.

Background

ULCT collected plan review and building inspection process data and was required



Housing data



Source: Ivory-Boyer Construction Database

- "Nearly 76% of Utah local governments responding to a
 Utah Foundation survey noted that the need to increase
 road capacity was one of the greatest impediments to
 growth, with water infrastructure a close second." –
 Utah Foundation, June 2019
- Your residents trust YOU to manage growth.

And which of these individuals or organizations do you trust the most with... Planning for the long-term needs of a growing community? (n = 739)

Utah Governor Gary Herbert	5%
The Utah State Legislature	6
Your local city or town government	58
The Utah Housing Gap Coalition	5
Real estate or housing developers in Utah	2
Community groups such as a neighborhood council	22
or a home owner's association	
Other (SPECIFIED RESPONSES IN APPENDIX)	2

Senate Bill 34 Reporting

- Senate Bill 34 requires annual reporting on Moderate Income Housing Plan (MIHP) implementation progress.
- 1st report due December 1, 2020.
- 63+ / 82 cities have submitted their reports to the Department of Workforce Services. **Thank you!**
- It is **essential** that 82/82 submit progress reports **ASAP**.
 - Advocacy, eligibility for TIF projects (\$700m fund)
- If you're unsure whether your city has reported on their progress, contact Keilers@ulct.org

Accessory Dwelling Units

Rep. Ray Ward

Rep. Ward ADU Proposal

- In any zone or area permitting accessory dwelling units:
 - the use of an internal accessory dwelling unit is a permitted use; and
 - a municipality may not establish any restrictions or requirements for the construction or use of an internal accessory dwelling unit, including a restriction or requirements governing:
 - the size of an internal accessory dwelling unit in relation to the primary dwelling within which the internal ADU is created;
 - total lot size
 - parking; or
 - street frontage.
- 10-9a-505.5: "single-family limit" means the number of unrelated individuals allowed to occupy each residential unit that is recognized by a land use authority in a zone permitting occupancy by a single family.
- Also modifies building code, prohibits HOA from prohibiting certain ADUs, and creates program for loan guarantees for ADUs

HB 374 Reporting Update

HB 374



- 70 cities reported at least partial data
- Plan review and inspection
- 93% cities are compliant with the 14-/21-day requirements for plan review and inspection.
- Multiple cities identified challenges with logistics and staffing during the pandemic

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HB 374 Cont'd

Residential Plan Review

Statutory review maximum

Multifamily residential (condos and apartments)

9.5 business days

Single family residential (SFD and townhomes)

8.3 business days

Commercial Plan Review

Statutory review maximum	21 business days	
Commercial plan review	12.9 business days	





Love, Listen, Lead task force

- Nov. 17: Law Enforcement Interim Committee heard Sen. Iwamoto's Law Enforcement Internal Investigations Req'ts
 - ULCT and UCOPA testified that we were not ready to support
 - LLL task force working on language to ensure candid communication between agencies about alleged officer misconduct
- Y2 survey results on community trust in police almost ready
- POST Council will consider new basic training that will include:
 - 1) cultural competence, 2) building trust between agencies and communities, 3) implicit bias, 4) reconciliation between police and communities, 5) procedural justice
- As of today, 78 bills:
 - Data collection and analysis, training req'ts, use of force, body-worn cameras, GRAMA



Fees in your city/town

"Our presumption that fees should be preceded by and regularly compared to the costs associated with the fee arises from legal cases brought by private entities against state or local governments."—Jeremy Walker Local Government Division

Fees: Auditor Office

- Initial review of Business License and Building/Inspection Fees
 - Reviewing 5 cities: expected to expand to all cities and towns
 - Asking for analysis or review completed to set fees
 - Transportation Utility fee litigation

Mandatory Fees in the Utah System of Higher Education (February 2020 audit)

- Reasonable Fee Test
 - Specific Charge for Specific Benefit
 - Fee for Service: Amount must bear reasonable relationship to service, benefits received, or need to created by those who must pay the fee

V-1 Oil Co v. Utah State Tax Commission

Suggest that there are at least two broad types of fees: (i) a fee for service, i.e., a specific charge in return for a specific benefit to the one paying the fee, and (ii) a regulatory fee, i.e., a specific charge which defrays the government's cost of regulating and monitoring the class of entities paying the fee. We analyze the surcharge under both concepts to determine whether it can be fairly characterized as a legitimate fee under either concept. If it cannot, then it is a general revenue-raising measure and must be classified as a tax.



Reserve/Rainy Day Fund

• Rep. Winder

- City and Towns
 - Town: Cap increase from 75% to 100% of total revenue for the current fiscal year
 - City: Cap increase from 25% to 35% of total revenue for the current fiscal year
- Interlocal
 - Cap increase from 25% to 35% with general fund greater than \$100,000
 - Cap increase from 50% to 65% for with general funds less than \$100,000
- Also increases for county reserve accounts.



Convention and Tourism Business Assessment

- Convention and tourism business assessment area (CTBAA) created after 50% or more of the business owners who would be subject to the assessment sign a petition
- All types of tourism businesses: tourist home, hotel, motel, or trailer court accommodations, RV parks, private campgrounds, other lodging intended for short-term occupancy, restaurant, retail, tourism attraction
- Assessment levied for festivals, events, promoting business activities or tourism, marketing, displays, signage, decorations, other destination enhancement activities and other services provided for the purpose of conferring benefits upon assessed businesses located in the CTBAA



Roadmap on air quality & city link

- Rep. Harrison
- Encourage cities to voluntarily shift municipal fleets and other vehicles to greener technology
 - Higher efficiency and/or lower emissions
- State fund with zero interest borrowing and/or grants

- Gardner Policy Institute Roadmap on Air Quality and Climate (7 steps)
- Adopt emissions-reduction goals and measure results
- 2) Convert fleets, adopt energy efficiency goals in public buildings, telework
- 3) Create an AQ/climate solutions lab
- 4) Accelerate quality growth efforts, Wasatch Choice 2050 (transportation, housing, active transp., open space, improve efficiencies)
- 5) Position Utah as the market-based EV state, expand EV network
- 6) Provide economic transition assistance to rural communities
- Participate in national dialogue about marketbased approaches to reduce carbon emissions

Utility connections

• Rep. Handy: Utility Permitting Amendments

- 22 Be it enacted by the Legislature of the state of Utah:
- Section 1. Section **10-9a-530** is enacted to read:
- 24 <u>10-9a-530.</u> Utility service connections.
- A municipality may not enact an ordinance, a resolution, or a policy that prohibits, or
- 26 <u>has the effect of prohibiting, the connection or reconnection of a utility service to a customer</u>
- 27 <u>based upon the type or source of energy to be delivered to the customer.</u>

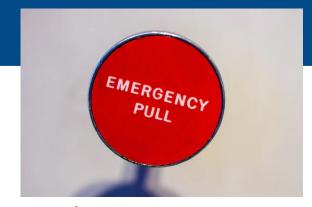


Firearm preemption

- Rep. Maloy: Firearm Preemption Amendments
 - Legislature occupies the whole field of state regs unless exception
 - i.e. homeless shelter, peace officer's official duties, corrections, behavioral health
 - City/agency may not enact any policy about transfer of firearms on public or private property
 - City/agency may not prohibit or require a permit for ammunition or firearm accessory
 - Voids any local ordinance, policy, etc. that violates state preemption
 - Standing for anyone harmed by city/agency action to sue and collect:
 - Actual damages
 - Reasonable attorney fees
 - Interest
 - Waives gov't immunity for suit against gov't for violating state firearm preemption

Emergency management

- Rep. Harrison
 - Political subdivisions
 - Required to designate an emergency manager, with interim emergency successors
 - Create an emergency operations plan
 - Requires counties to have a plan to conduct emergency mass notifications (FEMA Integrated Public Alert and Warning System) to notify residents, workers, visitors of major incidents





Legal notice

- The Deseret News and Salt Lake Tribune recently announced they are moving to weekly print publication.
- Several provisions of state law require printed legal notice.
- Other news publications in the state are already weekly.
- The Utah Media Coalition has indicated it is opposed to any changes in the notice requirements.
- Is complying with notice requirements a concern?



Community Reinvestment Agency Amendments

- Nick Duerksen, Benj Becker (Sen. Harper)
- For an agency that enters into an interlocal agreement for the purpose of transferring incremental revenue, the bill:
 - Authorizes the agency to levy a property tax on property within the agency's boundaries.
 - Prohibits the agency from extending the scope of certain project area plans or project area budgets.
 - Allows the agency to use property tax revenue for agency-wide projects.
 - Requires the agency to adopt an implementation plan to guide agency-wide project development.
 - Prohibits the agency from creating a new CRA project area unless the purpose is for a regional partnership or an economic development project.

County animal control tax levy

- Legislation would authorize a county to levy a property tax and use the revenues for animal control.
- There would be a first-year offset requirement if a county imposed the tax.
- Please contact ULCT if you have concerns: rtew@ulct.org





Land Use Task Force: Final stages

 Annual training for planning commissioners: require one hour on LUDMA, three hours other courses provided through ULCT or city staff.

• Impact fees: clarify existing statute that allows a local entity to use impact fees to pay for the impact fee facilities plan and analysis and enactment of the impact fee.

Conditional use permits: modify UCA 10-9a-407 to state that CUP standards must be "objective."



Land Use Task Force: Final stages

Annexation/Incorporation

- Cross-county boundary annexation:
 - Legislation would require a property owner to first approach cities within county where property is located.
 - If same-county cities are not interested, the property owner may then look to a city in an external county if the city identifies the property within its annexation plan.
 - The external county then holds a hearing and issues a decision based upon statutory standards to authorize or decline annexation.
 - The property owner may then file an annexation request with the city located in the external county.



Land Use Task Force: Final stages

Annexation/Incorporation, cont.

- Annexation notification: require counties to provide actual notice to each property owner located within the proposed area to be annexed and 300 ft of the proposed area before an annexation petition is filed (actual notice is only required for annexation in a 1st class county under current law).
- Incorporation notification: require the lieutenant governor to provide actual notice to each property owner located within the proposed area to be incorporated and 300 ft of the proposed area after receiving a request for a feasibility study (actual notice is only provided to large landowners under current law).
- Second opt-out: give landowners 15 days to opt out of an incorporation after conclusion of 1st public hearing on feasibility study results (first opt-out is before feasibility study occurs).

Land Use Task Force: Final stages

- Low Impact Development: establish maximum pavement width (32') for cities that require low impact development
- Boundary line adjustments: clarifying confusion between boundary line agreements and boundary adjustments
- Water provider review of plats: statutory clarification and authority for a water district/provider to review and approve a plat at the time of subdivision or vacating and, at the time of review, preservation or creation of a water provider easement.
- Development agreements and contract zoning: clarify permitted use of development agreements and distinguish from illegal "contract zoning"
- **Building permits and vesting:** clarify that building permits are a separate process from the land use approval process and that the building code may only be changed by the legislature.

Land Use Task Force: No go...

- Standards of Review: ULCT rejected changing the land use code to allow a bifurcated appeal standard, changing the appeal standard
- **PID**: ULCT Board rejected any legislation that would allow the creation of a PID without local government approval

*PRC has indicated it will not run a PID bill this year because of our opposition.

*Gravel pits: PRC has indicated consensus can't be reached this year. ULCT is strategizing next steps.





General Session

Reach out to your legislator NOW!

FAQ

- 1. Will my outreach matter? YES! State legislators are persuaded by their constituents. Personal relationships change policy.
- 2. Do I need to contact their staff to schedule a meeting? NO. Other than the Speaker and President, legislators do not have full-time staff. Just call/text/email. They are *very* busy so reach out before session and be persistent. Interns are also helpful contact points.
 - What should I talk to him/her about? If your legislator is a committee chair, talk to him/her about bills that may come to the committee. Help your legislator put a face to the local officials in their district tackling local issues.
- 4. Session is 45 days long. Do I need to respond to a ULCT action call immediately? YES! Session is predictable in length and nothing else. Amendments quickly change bills and committee discussions take unexpected turns. Please take a few moments to reach out to your legislator when you see these alerts.
- 5. What if a key legislator doesn't represent my district? Call ULCT and we'll put you in contact with your city colleagues in the district.

Mark Wheatley

Committee Assignments – House of Representatives

Business & Labor	Law Enforcement &	Government Operations	Political Subdivisions	Revenue & Taxation	<u>Transportation</u>	Economic Development &
<mark>Chair:</mark>	<u>Criminal Justice</u>	<mark>Chair:</mark>	<mark>Chair:</mark>	Chair:	Chair:	Workforce Services
Joel Ferry	<mark>Chair:</mark>	Cory Maloy	<mark>Jim Dunnigan</mark>	Robert Spendlove	Kay Christofferson	<mark>Chair:</mark>
<mark>Vice Chair:</mark>	Ryan Wilcox	<mark>Vice Chair:</mark>	<mark>Vice Chair:</mark>	<mark>Vice Chair:</mark>	<mark>Vice Chair:</mark>	Steve Handy
Walt Brooks,	<mark>Vice Chair:</mark>	Norm Thurston	Calvin Musselman	Adam Robertson	Mike Winder	<mark>Vice Chair:</mark>
Brady Brammer	Jeff Burton	Walt Brooks	Gay Lynn Bennion	Nelson Abbott	Melissa Ballard	<mark>Jeff Stenquist</mark>
Jim Dunnigan	Francis Gibson	Jen Dailey-Provost	Jeff Burton	Stewart Barlow	Steve Christiansen	Clare Collard
Tim Hawkes	Matthew Gwynn	Phil Lyman	Steve Christiansen	Joel Briscoe	Joel Ferry	Francis Gibson
Jon Hawkins	Sandra Hollins	Mike Petersen	Matthew Gwynn	Steve Eliason	Suzanne Harrison	Steve Lund
Brian King	Marsha Judkins	Val Peterson	Mike Kohler	Suzanne Harrison	Dan Johnson	Carol Spackman Moss
Cory Maloy	Kelly Miles	Candice Pierucci	LaWanna Shurtliff	Karianne Lisonbee	Karen Kwan	Doug Owens
Ashlee Matthews	Paul Ray	Stephanie Pitcher	Jordan Teuscher	Jefferson Moss	Ashlee Matthews	Susan Pulsipher
Calvin Musselman	Angela Romero	Steve Waldrip	Elizabeth Weight	Doug Sagers	Merrill Nelson	Mike Schultz
Casey Snider	Mike Schultz			Travis Seegmiller	Jeff Stenquist	Mike Winder
Mark Strong	Andrew Stoddard			Andrew Stoddard	Ray Ward	
Jordan Teuscher				Mark Strong		
Norm Thurston						

Committee Assignments – Senate

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Chair:

Sen. Curt Bramble

Sen. Kirk Cullimore

Sen. Gene Davis

Sen. Don Ipson

Sen. Karen Mayne

Sen. Dan McCay

Sen. Scott Sandall

Sen. Jerry Stevenson

Sen. Todd Weiler

Economic Development & Workforce Services

Chair:

Sen. Ron Winterton

Sen. Derek Kitchen

Sen. Karen Mayne

Sen.-elect Mike McKell

Sen. Ann Millner

Sen.-elect Derrin Owens

Sen. Jerry Stevenson

Government Operations & Political Subdivisions

Chair:

Sen. Daniel Thatcher

Sen. J. Stuart Adams

Sen. Gregg Buxton

Sen. David Hinkins

Sen. Jani Iwamoto

Sen.-elect John Johnson

Sen. Kathleen Riebe

Sen. Evan Vickers

<u>Judiciary, Law Enforcement, & Criminal Justice</u>

Chair:

Sen. Todd Weiler

Sen. Kirk Cullimore

Sen. Luz Escamilla

Sen. Derek Kitchen

Sen. Jerry Stevenson

Sen. Daniel Thatcher

Revenue & Taxation

Chair:

Sen. Dan McCay

Sen. Curt Bramble

Sen. Gene Davis

Sen. Luz Escamilla

Sen. Lincoln Fillmore

Sen. Wayne Harper

Sen. Don Ipson

Sen.-elect Chris Wilson

<u>Transportation, Public Utilities,</u> <u>Energy, & Technology</u>

Chair:

Sen. Wayne Harper

Sen. J. Stuart Adams

Sen. Jake Anderegg

Sen. Don Ipson

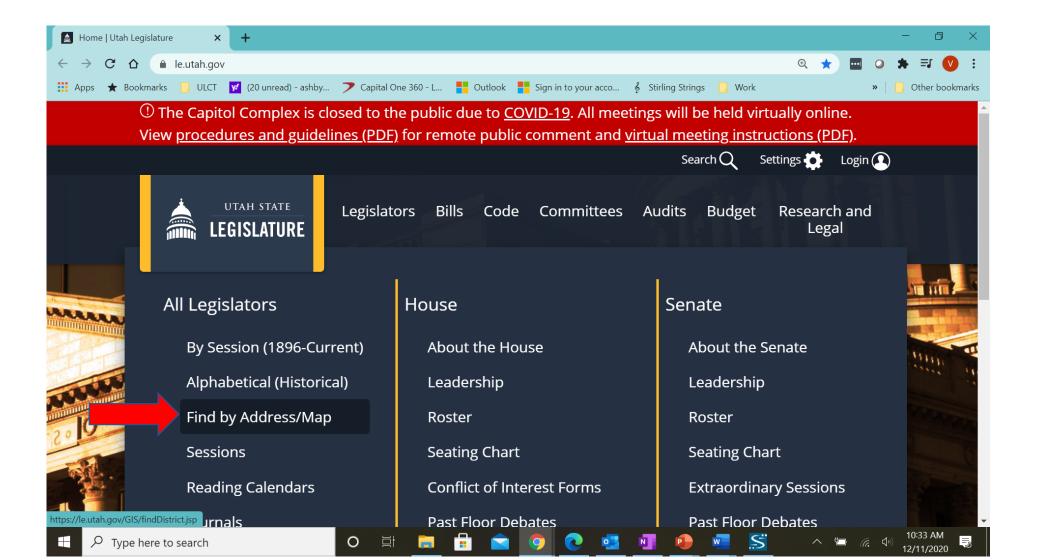
Sen. Karen Mayne

Sen. Ann Millner

Sen. Kathleen Riebe

Sen. Ron Winterton

Find your legislator



#CITIESWORK



Federal Stimulus

12/18/2020: End of Continuing Resolution

 Reports: Congress wants to complete funding of Gov't until next year and complete additional stimulus

Potential Stimulus Funding

- Democrats: \$2.2 Trillion
- President/Senate: \$916 Billion
- Solutions Caucus: \$908 Billion
 - Each proposal has been rejected by the other party
 - Still ongoing negotiations

Must Haves:

- Republicans: Liability Protections
- Democrats: Funding for State and Local Governments

State and Local Government Funding

- \$160 Billion: Appears to be the accepted value
 - Allowed to cover revenue losses
- Approx. \$45 Billion for transit/airlines/airports
- \$7 to 8 Billion: Vaccine Distribution

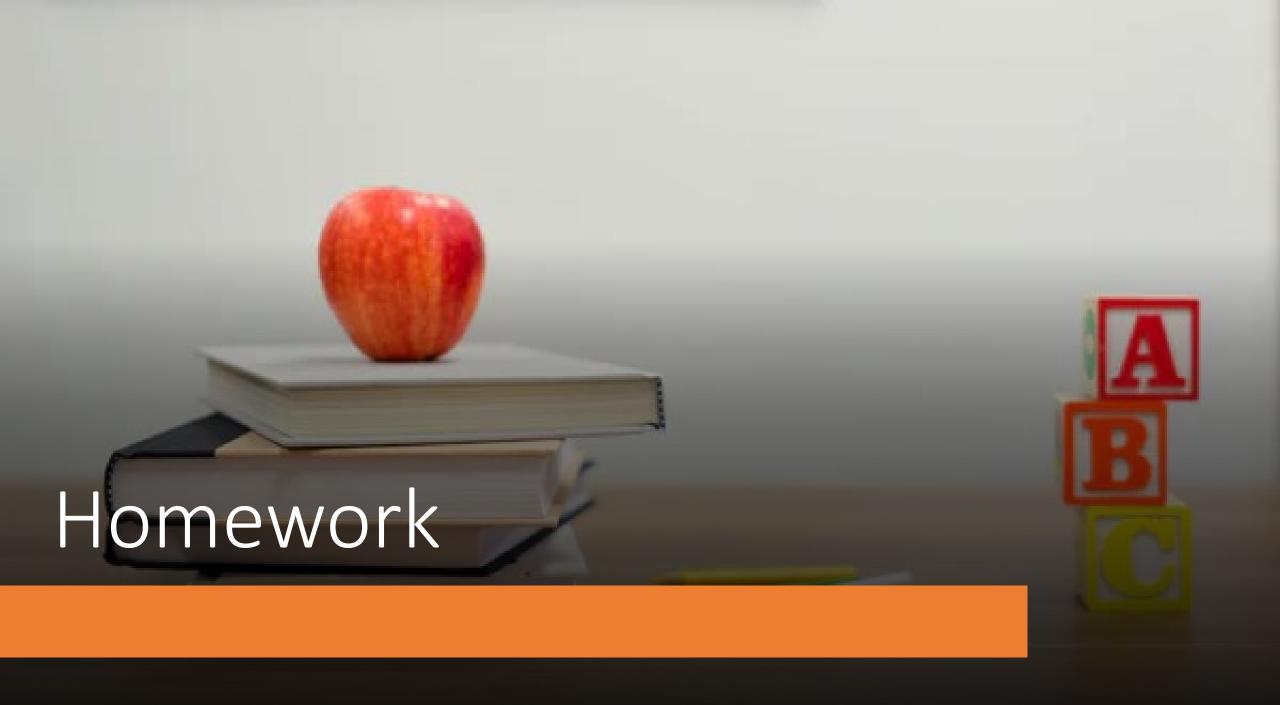
State and Local Distribution

- Direct distribution to States
- 1/3 Population 2/3 Revenue Loss
- Minimum \$500 million
- 40% local government
- Gov. determine equitable distribution

Senator Romney: Local Government Working Group

- Clearly outlined distribution to all local government
- Prohibit claw-back of CARES funding for those receiving additional federal stimulus

https://covid19.nlc.org/cities-are-essential/



Homework

1) Legislators

- Find your legislators: https://le.utah.gov/GIS/findDistrict.jsp
- Contact your legislators <u>before</u> session to discuss your city and legislative concerns
- Ask if they prefer email/text/phone call during session
- Discuss with them:
 - Respect: the role of local government in ensuring the health, safety, & welfare v. role of state
 - Collaboration: between local and state leaders that creates solid policies on land use, law enforcement, and other municipal services
 - Outcomes: ensure quality of life of our collective constituents



League Army!



Homework

- 2) Housing homework
- -Feedback on HRZ, ADUs to keilers@ulct.org
- -Feedback on fees to wbradshaw@ulct.org
- -Talk to your legislators about house and land use. Talk to them about fees, zoning, the role of local authority, and what your city is doing for affordable housing.
- 3) Make sure your LPC membership is current on our roster: https://www.ulct.org/advocacy/legislative-policy-committee

ULCT follow-up

• If you are a city with a new legislator, we're following up and asking if you have reached out.





Contact ULCT: session starts Jan. 19!!!

Cameron Diehl <u>cdiehl@ulct.org</u>

Victoria Ashby <u>vashby@ulct.org</u>

Roger Tew rtew@ulct.org

Wayne Bradshaw wbradshaw@ulct.org

Karson Eilers <u>keilers@ulct.org</u>

• John Park <u>john@johnwpark.com</u>

Spencer Cawley <u>intern@ulct.org</u>

Mark your (virtual)
LPC Calendar

January 11 @ 3:00 pm

Session LPC: Monday @ noon

- January 25
- February 1
- February 8
- February 15
- March 1



ULCT thanks Governor Gary Herbert!





