



Legislative Policy Committee

May 24, 2021

Agenda

ARP

Interim Issues

#CitiesWork

ULCT Resolutions

Special Session Update



Get your pens and papers (and keyboards) ready



Photo by David Travis on Unsplash

Use LPC information as a springboard to talk to your legislator about:

- 1) How your city will invest ARP \$
- 2) What your city is doing to plan for growth (housing, econ. dev.) & how the Legislature can partner with you
- 3) Public safety policy

“If *you* don’t tell
your story,
someone else will.”

– Unknown

ULCT interim plan of attack in general

- ULCT will help you with big picture info on:
 - Housing data
 - Infrastructure costs
 - Public safety policy impacts, costs, and benefits
 - And more
- ULCT will meet with key legislators, stakeholders, & the media
- Your city/town needs to provide the community specifics to your legislators #CitiesWork

American Rescue Plan

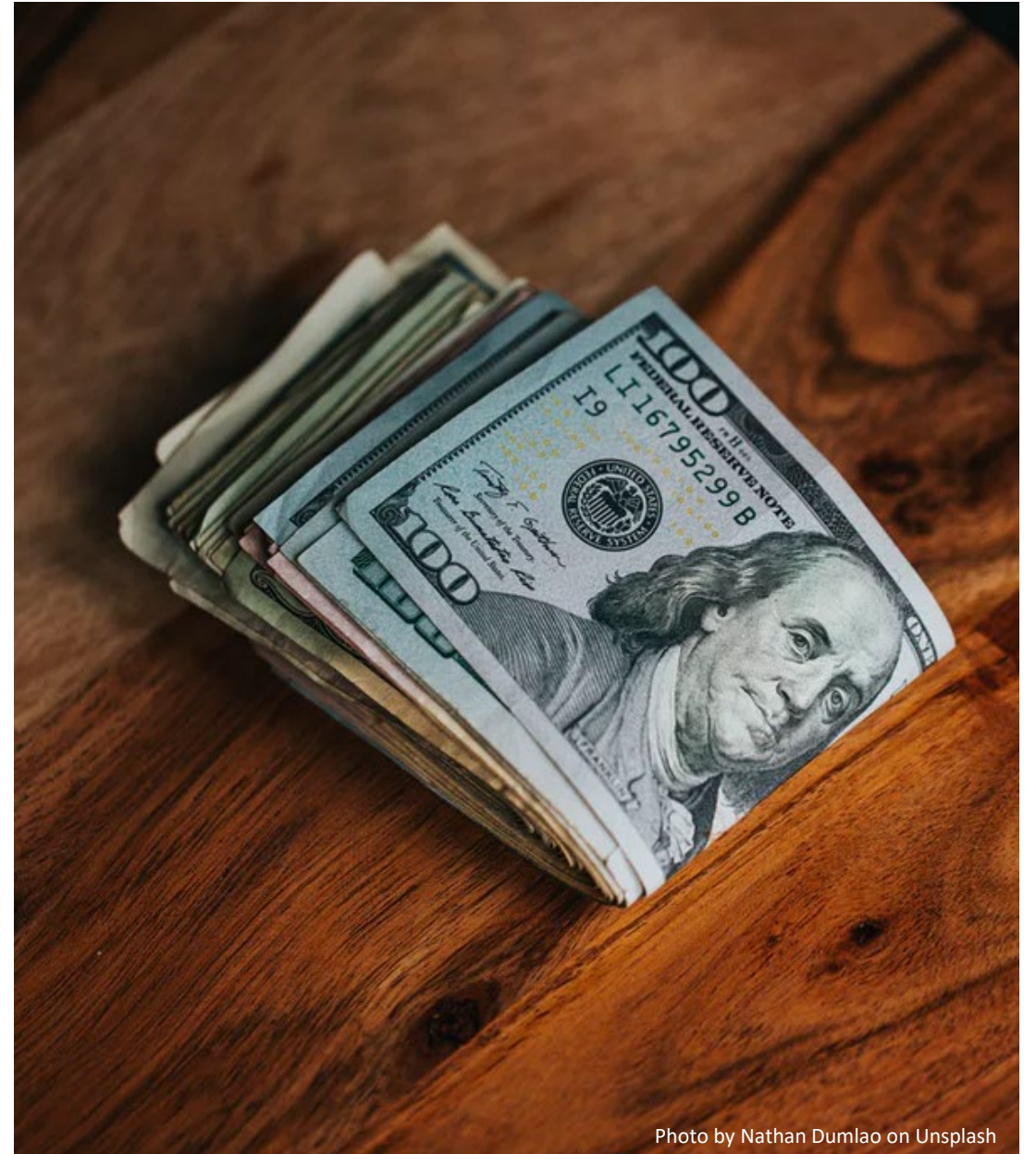


Photo by Nathan Dumlao on Unsplash

U.S. Treasury Guidance

Public Health

- Mitigating the impact of COVID-19. Similar uses under CARES funding.

Economic Hardship

- Support the families and businesses continuing to struggle. Encourages use for most severe communities and populations that were already disadvantaged.

Essential Workers

- Provide premium pay for essential, in person, city or town employees, and grants to the private sector for premium pay.

Public Sector Revenues

- Cover lost revenue to the city or town.

Water, Sewer, and Broadband Infrastructure

- Invest in critical infrastructure

Restrictions and Other

- Restricted Uses: Review Pages 78-81 and 96-97
 - Direct deposit to pensions
 - Deposit in rainy day accounts
 - Debt service or payments
 - Settlement payments
 - Federal grant matching prohibited use
- Infrastructure Projects Labor Recommendations: Page 62
 - Strong Labor Standards
 - Labor Agreements
 - Prevailing Wages
 - Additional Reporting Requirements

Need to Know Information

- ARPA: Costs incurred March 3, 2021, forward
 - Exceptions like Premium Pay and Revenue Loss
- December 31, 2024: Obligated
 - December 31, 2026: Fully Spend
- Reporting
 - Metropolitan Cities
 - Interim Report Due August 31, 2021 (Covering Expenses to July 31, 2021)
 - Quarterly Project and Expenditure Reports
 - Cities with more than 250,000 residents submit Recovery Plan Performance
 - Non-entitlement
 - Annual Reports to Treasury every October through 2026
 - First report October 31, 2021 (Covering expenses to September 30, 2021)

State Matching Grants

- \$50 Million State Matching Grant Program
 - GOPB (GOMB)
 - ULCT seat on selection committee
 - Allowable ARPA expenses
 - Local dollars + state ARPA
- \$35 Million State Grant for Zone Changes
 - Go Utah (GOED)
 - Industrial/Commercial rezoned for Residential/Mixed Residential
 - Must have an application for zone change
 - Minimum of 8 units to the acre
 - Upon zone change & application, a matching grant for up to \$2.5 million of state ARPA funds to support housing in accordance with ARPA

Technical Assistance

- Every city and town receives ARPA \$ and can allocate \$ for ARPA purposes
- ULCT providing ARPA related advocacy and resources (in addition to previous advocacy and resources on CARES Act)
- ULCT Board approved a temporary ULCT employee to assist with ARPA
 - 1) Resources for reporting/tracking
 - 2) Trainings
 - 3) FAQs
 - 4) Qualtrics Dashboard: Reporting and Utilization
 - 5) Coordinate with Utah Legislature and Congress about how cities are using ARPA
- ULCT ARPA assessment: In addition to ULCT membership dues
 - *Flat Fee based on ARPA allocation:*
 - Less than \$1 million: \$50 to \$750
 - More than \$ 1 million: \$1000 to \$20,000
 - Finalizing details with Utah City Management Association

Interim Issues



What we expect from the 2021-22 Legislature

COVID	Econ. Dev.	Homeless	Housing	Public safety	Revenue	Water	Other
ARP report to legislature	Econ. Dev. Commission	New shelter site	Inclusion. zoning	Body-worn cameras mandate	Sales tax (50/50), Bramble	Conserve Conserve Conserve	Clean air caucus requests
Regulatory authority	"Alignment"	Public safety mitigation	HB98, 409	Civilian review boards	Property tax	Utah Lake	Form of gov't; muni services
ARP local spending	State & local incentives	Mental health, data	Dev. fees	Data collection, Nov deadline	All fees (Dougall)	Fees	Admin: notices, vacancies
			Review of local LU	Forcible entry, use of force	Road usage charge	Extraterr'l juris.	Justice court task force (Judiciary)
			ST rentals	GRAMA, internal affairs	TRT/TRCC		
			PIDs	Qualif. Immunity			
			SF zone, "regional"	988, recruit/retain			

RED: measures that stakeholders others are raising within "housing affordability" and growth

GREEN: membership requests

BLUE: drought!

Growth Policy and Politics

- Legislative leadership: “it’s time to do something significant with cities”
- Commission on Housing Affordability (CHA)
 - Need more housing
 - Inviting all parties to submit their housing policy wish lists
 - ULCT Board wish list
- Focus Land Use Task Force on land use policy that CHA considers
- ULCT is creating an “Officers Plus” to coordinate all of the moving parts
- LPC updates on policy discussion

Talk to your legislators now: # of permits issued, high-density projects, infrastructure pressures, community concerns, tools your city needs to tackle growth ... #citieswork

Officers Plus

ULCT policy making bodies: Board, LPC

- Officers in between board & LPC mtgs

Three groups looking at growth & cities:

UEOC: Unified Econ. Opportunity Comm.

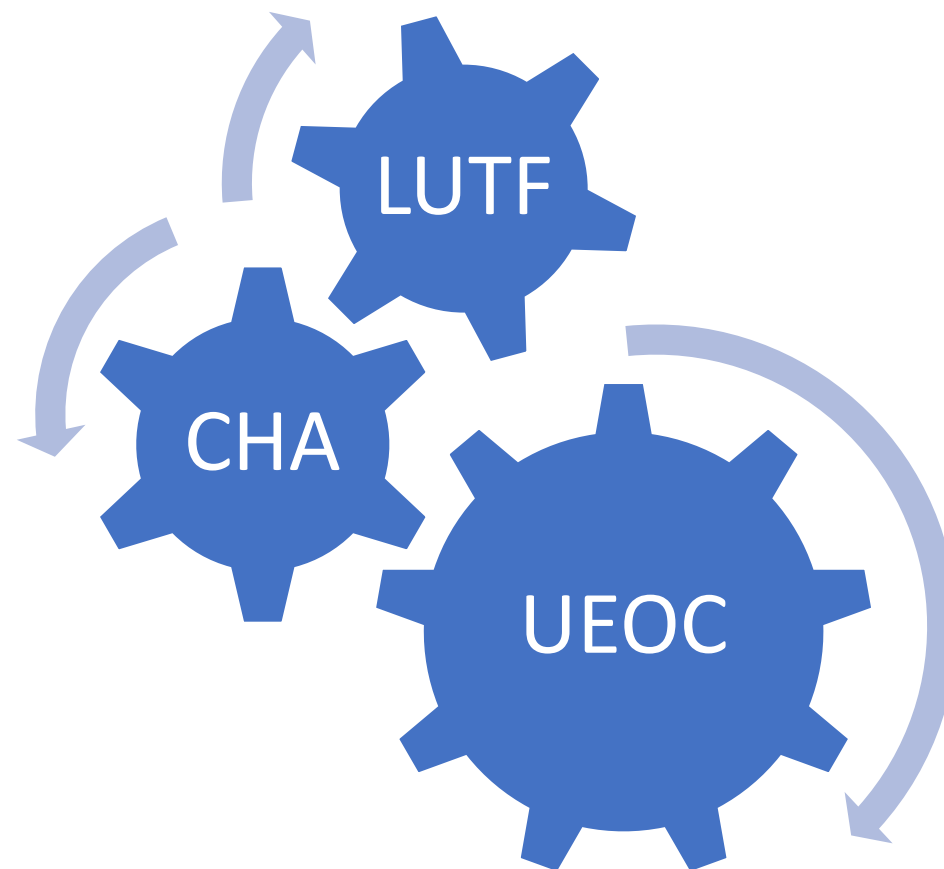
- 1 ULCT Rep.

CHA: Comm. on Housing Affordability

- 2 ULCT Rep.; 1 RDA Rep.

LUTF: Land Use Task Force

- Negotiators: Prop. Rights Co., ULCT, UAC
- Home team: city leaders (staff, electeds); will shift to primarily email communication



Officers Plus

- Objectives: provide specific policy/political strategy (per board direction), offer expertise, & coordinate our advocacy on housing/growth issues
- Five officers (until Sep)
 - Ogden Mayor Mike Caldwell, South Jordan Mayor Dawn Ramsey, Millcreek Mayor Jeff Silvestrini, Bountiful City Manager Gary Hill, Spanish Fork Council Member Mike Mendenhall
- CHA/UEOC ULCT representatives
- ULCT negotiating team leaders on LUTF
- City staffers with economic development and planning expertise
- Several other mayors/council members

Key Philosophical Questions on Growth

- 1) Who should pay for growth: new v. current residents?
- 2) What does “alignment” of economic development strategies, housing, transportation, land use, and tax policy mean for cities?
- 3) What are the infrastructure challenges and costs related to growth?
(infrastructure is not free; density does not always equate to affordable)
- 4) What is the problem we are trying to solve? Lack of starter homes? If so, how do we all play a role to address it?
- 5) What’s the line on state v. local control?
- 6) Cities have limited keys over the timing of housing stock but no control over market forces. What is driving the cost AND price of housing?
- 7) How do we collectively address the concerns that residents have about the negative impacts of population growth?

Big picture “wish list” consideration for Commission on Housing Affordability

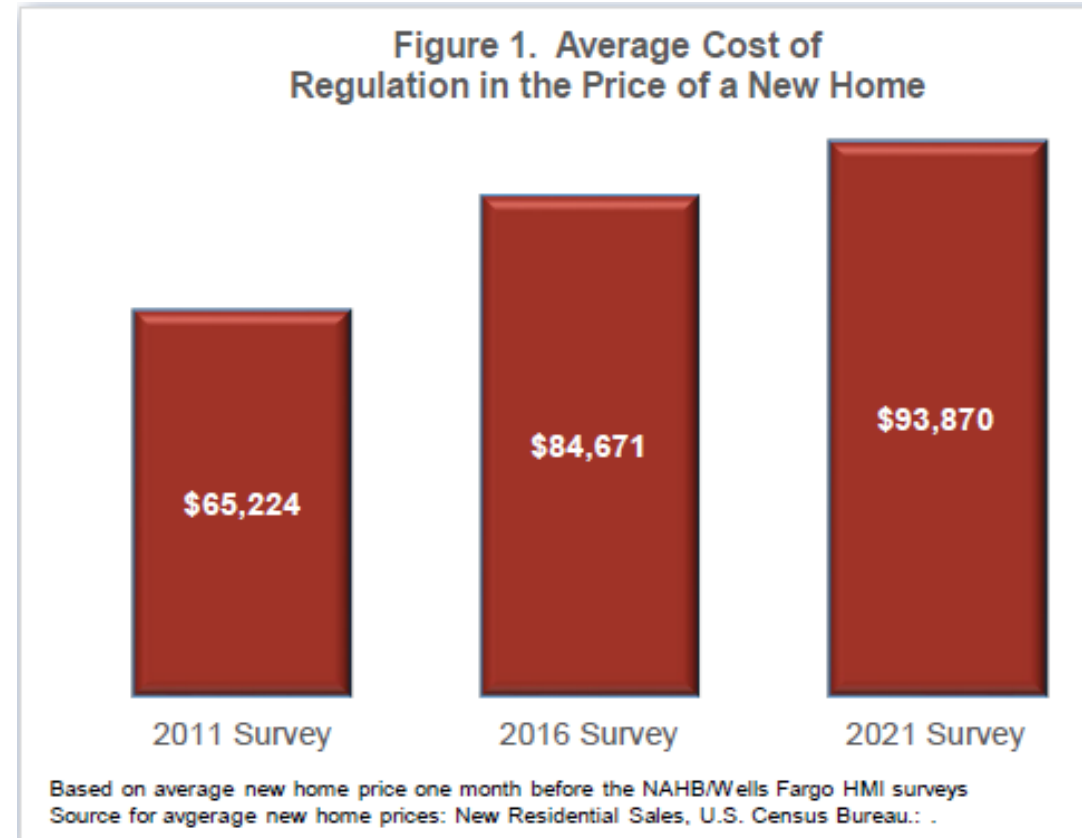


Photo by Joshua Hoehne on Unsplash

- Transparency in construction costs
- Infrastructure costs and pressure points
- Resident concerns about growth
- Impact of state economic development programs
- Water
- Unused density
- Short-term rentals
- Others

ULCT Plans on Housing Research

- NAHB Survey results
 - Cited in Political Subdivisions Interim Comm.
 - Nationwide data, survey estimates
- ULCT RFQs
 - 1. Utah-specific housing cost inputs v. price
 - Difference between industry standards and regulation (what standards will the market finance and insure)
 - Lifetime value of public services provided vs. initial cost
 - 2. Other influences on availability
 - Housing starts v. entitled units, labor, lumber, short-term rentals, investors
 - 3. Rising public infrastructure costs
 - How infrastructure costs exceed recovery rates (fees, impact fees)



“Government Regulation in the Price of a New Home: 2021” NAHB

UTAH OPINION

Last year we committed to ensuring trust in police – now we're checking in

By Mike Caldwell, Contributor and Ken Wallentine, Contributor | May 18, 2021, 10:00am MDT

- Love, Listen, Lead task force
 - Co-chairs: West Jordan Police Chief Ken Wallentine, Spanish Fork Council Member Mike Mendenhall
 - Members: attorneys, elected officials, managers, police chiefs
- 2021 session: 20 consensus bills
 - Key topics: data collection, officer misconduct process, training qualifications
 - Wednesday webinar: https://www.youtube.com/watch?v=vGkAyJL_p0Y

Love, Listen, Lead Update

2022 preview:

- Law Enf. Leg. Comm. has 5 work groups tackling nearly 20 issues
 - ULCT and UCOPA have representation on those work groups
- Advocacy groups pushing bills
- Dept. of Public Safety will resume Big Tent mtgs in some form
 - Cam, Chief Wallentine have met with Commissioner Anderson to strategize
- Congress considering police bills, including qualified immunity, officer misconduct database, & changing intent standard to prosecute police

Love, Listen, Lead Update (met Fri)

LLL priorities:

- Recruitment/retention strategies
- Garrity, GRAMA, & State Records Committee
- Qualified immunity
- Body-worn cameras (mandate, GRAMA)
- **Data collection (Nov deadline; Tom Ross)**
 - Today: mtg of DTS, DPS, GOPB, ULCT, UAC, UCOPA, Sheriffs
 - Objective: connect state & local data on law enf., courts, corrections, etc. to inform policy
- Civilian advisory boards
- Community policing

LLL monitoring:

- Bail reform
- Use of force definitions
- No knock/forcible entry
- Duty to intervene
- Gov't use of technology
- POST role and location within state gov't
- 988 status and future

Revenue Interim Issues



Photo by Jasper Garratt on Unsplash

- Sales Tax SJR 8 (2020- Sen. Bramble)
 - Distribution formula
- Fees (State Auditor)
 - 2021 Appropriations Act required an audit of state and local fees

#CitiesWork



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#CITIESWORK

#CitiesWork

ULCT MEMBER ENGAGEMENT

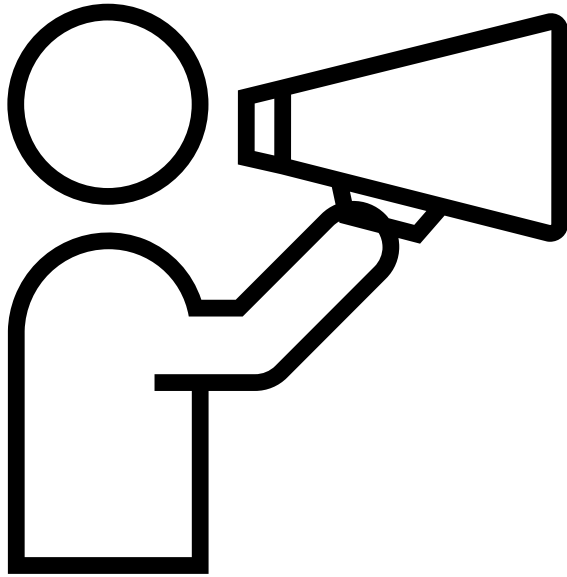
#CitiesWork STORIES

HOW TO ENGAGE YOUR LEGISLATORS
BY TELLING YOUR CITY'S STORY



Tell your city's story to your legislators

#CitiesWork



- How you are using ARP
 - Growth challenges
 - What state tools would help you
- Tell it in person
 - Ride along
 - Facility tours
 - Council meeting
- Keep telling it
- Connect your legislators w/ key city contacts
- If you have a contract lobbyist, dedicate a portion of his/her time to ULCT messaging over the interim
- Tie your city efforts to statewide concerns
- What legislation would be useful
- #CitiesWork Stories & Engagement Checklist
- City LPC members coordinate on outreach

#CitiesWork Stories Campaign

1. **The Objective-** Keep local decisions in the hands of local leaders
2. **Educate-** Examples of what we're doing and how
3. **Illustrate Our Work-** photos will show our work and progress
4. **Share Through All Channels-**
social media, directly, spotlights, podcasts, op-eds
5. **Invite Communication-** Connect those involved
“Let us tell you more about what we're doing in our hometown”
6. **Repeat and Reinforce** messaging with persistence

Talking Points

ULCT 2021 Legislative Guide for facts and information to share with legislators:

- Record-breaking number of permits issued
- Fees
- State vs. local government roles
- Recent legislation on transportation and housing, including SB 34 (2018), SB 217 (2021)



Political Subdivisions Interim Committee

Sen. Mike McKell, Co-Chair

Rep. Jim Dunnigan, Co-Chair

Sen. Wayne Harper

Rep. Steve Christiansen

Sen. Karen Mayne

Rep. Matthew Gwynn

Sen. Jerry Stevenson

Rep. Michael Kohler

Sen. Chris Wilson

Rep. Rosemary Lesser

Rep. Gay Lynn Bennion

Rep. Calvin Musselman

Rep. Jeff Burton

Rep. Jordan Teuscher

Rep. Elizabeth Weight

If your city's legislator is listed, reach out to them about housing/growth challenges and accomplishments in your city before the next interim committee, June 16.

ULCT Resolutions



Photo by Shelagh Murphy on Unsplash

ULCT policy platform: resolutions

- <https://www.ulct.org/advocacy/ulct-resolutions>
- Policy platform includes principles on housing, econ. dev., taxes, water, etc.
 - Example of fireworks
 - Should we consider updates to any existing resolutions?
- FYI: Platform is currently silent on public safety, homelessness
- Deadline to submit to ULCT staff: Aug. 1
- LPC will review resolutions on Aug. 16 and endorse them in Sep.
- Membership will ratify them at Annual Convention

Special Session Update



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HB 98/HB 1003: Plan Review & Design Elements

- HB 1003 Government Building Regulation Amendments (Rep. Ray)
- Post-veto of HB 98
- Did not include builder-engaged independent inspector language, including allowing to issue CO
- Did not include natural disaster language
- Included everything else in HB 98 except building design elements do not apply to townhomes (were included in HB 98)
- Immediate effective date

SB 201/ SB 1007: Public Notice

- SB 1007 Public Notice Amendments (Sen. Mayne)
- Cleaned-up provisions in SB 201
- Notice provisions that had a population qualifier (post one notice/2,000 population) amended to cap required notices at 10
- Amended election code to put back newspaper publication as an option
- Immediate effective date

Public safety clarifications

- HB 1001: 16/40 required hours for officer training on mental health, crisis intervention, & de-escalation **beginning** July 1, 2021
- SB 1004: lawful **“permanent”** resident of the United States can become a peace officer; timing of when the five year clock starts

Key takeaways from today's LPC

1) Top legislative policy priorities for interim:

- Housing/growth (econ. dev., land use, tax., etc.), public safety
- Related: ARP, water conservation

2) #citieswork: Tell your story to legislators, particularly about how your city is planning for growth! The June Political Subdivisions Interim Comm. will focus on housing so tell your story to your legislator(s) on that committee

3) ARP: generational opportunity for investment & state/local partnership

4) Resolutions: due Aug 1

Contact ULCT

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- Wayne Bradshaw wbradshaw@ulct.org
- Karson Eilers keilers@ulct.org
- John Park john@johnwpark.com
- If all else fails: info@ulct.org

Next LPC

- **August 16**
- **September (date TBD)**
- **Annual Convention Sep. 29-Oct 1**

UTAH LEAGUE OF CITIES AND TOWNS:
ALPINE ALTA ALFAMONT ALTON AMALGA
AMERICAN FORK ANNABELLA ANTIMONY
APPLE VALLEY AURORA BALLARD BEAR
RIVER BEAVER BICKNELL BIG WATER
BLANDING BLUFF BLUFFDALE BOULDER
BOUNTIFUL BRIAN HEAD BRIGHAM
CITY BRIGHAM CITY BRYCE CANYON
CANNONVILLE CASTLE DALE CASTLE
VALLEY CEDAR CITY CEDAR FORT CEDAR
HIGHLANDS CEDAR HILLS CENTERFIELD
CENTERVILLE CENTRAL CLARKSTON
CLAWSON CLEARFIELD CLEVELAND
CLINTON COALVILLE CORINNE CORNISH
COTTONWOOD HEIGHTS DANIEL DELTA
DEWEYVILLE DRAPER DUCHESNE
DUTCH JOHN EAGLE MOUNTAIN EAST CARBON
ELK RIDGE ELMO ELSINORE ELWOOD
EMERY ENOCH ENTERPRISE EPHRAIM
ESCALANTE EUREKA FAIRFIELD FAIRVIEW
FARMINGTON FARRWEST FAYETTE
FERRON FIELDING FILLMORE FOUNTAIN GREEN
FRANCIS FRUIT HEIGHTS GARDEN CITY
GARLAND GENOLA GLENDALE
GLENWOOD GOSHEN GRANTSVILLE
GREEN RIVER GUNNISON HANKSVILLE
HARRISVILLE HATCH HEBER HENEFER
HENRIEVILLE HERRIMAN HIDEOUT
HIGHLAND HILDALD HINCKLEY
HOLDEN HOLLADAY HONEYVILLE
HOOPER HOWELL HUNTINGTON
HUNTSVILLE HURRICANE HYDE PARK
HYRUM INDEPENDENCE INTERLAKEN
IVINS JOSEPH JUNCTION KAMAS
KANAB KANABVILLE KANOSH KAYSVILLE
KINGSTON KOOSHAREM LAVERKIN
LAKETOWN LAYTON LEAMINGTON LEEDS
LEHI LEVAN LEWISTON LINDON
LOA LOGAN LYMAN LYNNDALE
MANTUA MARION MARSHFIELD
MARTIN MARYSVILLE MAYFIELD
MEADOW MENDON MIDVALE MIDWAY
MILFORD MILLCREEK MILLVILLE
MINERSVILLE MOAB MONA MONROE
MONTICELLO MORGAN MORONI
MT PLEASANT MURRAY MYTON
NAPLES NEPHI NEW HARMONY
NEWTON NIBLEY NORTH LOGAN
NORTHOGDEN NORTH SALT LAKE
OAK CITY OAKLEY OGDEN ORANGEVILLE
ORDERVILLE OREM PANGUITCH
PARADISE PARAGONAH PARK CITY
PAROWAN PAYSON PERRY PLAIN
PLEASANT GROVE PLEASANTVIEW
PLYMOUTH PORTAGE PRICE PROVIDENCE
PROVO RANDOLPH REDMOND
RICHFIELD RICHMOND RIVER HEIGHTS
RIVERDALE RIVERTON ROCKVILLE
ROCKY RIDGE ROOSEVELT ROY
RUSH VALLEY SALEM SALINA
SALT LAKE CITY SANDY SANTA CLARA
SANTAQUIN SARATOGA SPRINGS
SCIPIO SCOTFIELD SIGURD
SMITHFIELD SNOWVILLE SOUTH JORDAN
SOUTH OGDEN SOUTH SALT LAKE
SOUTH WEBER SPANISH FORK
SPRING CITY SPRINGDALE
SPRINGVILLE ST GEORGE
STERLING STOCKTON SUNSET
SYRACUSE TABIONA TAYLORSVILLE
TOOELE TOQUERVILLE TORREY
TREMONTON TRENTON TROPIC
UTAH VERNAL VERNON VINEYARD
VIRGIN WALES WALLSBURG
WASHINGTON WASHINGTON TERRACE
WELLINGTON WELLSVILLE
WENDOVER WEST BOUNTIFUL
WEST HAVEN WEST JORDAN
WEST POINT WEST VALLEY CITY
WILLARD WOODLAND HILLS
WOODRUFF WOODS CROSS
THE STRENGTH OF THE LEAGUE IS OUR MEMBERSHIP